



# Medicaid State Report

NEW YORK, FY 1994 (October 1, 1993 - September 30, 1994)

| I. GENERAL AND MEDICAID POPULATION DATA |  | NEW YORK          |                  | REGION*           |                  | UNITED STATES                  |                               |
|---|--|-------------------|------------------|-------------------|------------------|--------------------------------|-------------------------------|
| Total Population, 1994                  |  | 18,169,051        |                  | 38,125,343        |                  | 260,340,990                    |                               |
| % Under 21                              |  | 28.6%             |                  | 28.2%             |                  | 30.1%                          |                               |
| % LT 6                                  |  | 9.1%              |                  | 8.7%              |                  | 9.1%                           |                               |
| % LT 1                                  |  | 1.5%              |                  | 1.4%              |                  | 1.5%                           |                               |
| % 1-5                                   |  | 7.5%              |                  | 7.2%              |                  | 7.6%                           |                               |
| % 6-20                                  |  | 19.5%             |                  | 19.5%             |                  | 21.1%                          |                               |
| % 21 and Over                           |  | 71.4%             |                  | 71.8%             |                  | 69.9%                          |                               |
| Medicaid Eligibles & Recipients, FY1994 |  |                   |                  |                   |                  |                                |                               |
|   |  | <u>RECIPIENTS</u> | <u>ELIGIBLES</u> | <u>RECIPIENTS</u> | <u>ELIGIBLES</u> | <u>RECIPIENTS</u> <sup>^</sup> | <u>ELIGIBLES</u> <sup>~</sup> |
| Total                                   |  | 2,907,963         | 3,264,090        | 4,953,013         | 5,851,786        | 34,109,996                     | 40,473,493                    |
| Under 21                                |  | 1,549,603         | 1,745,568        | 2,603,064         | 3,128,699        | 18,535,441                     | 23,046,929                    |
| % 0-5                                   |  | 46.7%             | 45.4%            | 45.3%             | 43.8%            | 48.3%                          | 46.4%                         |
| % 6-20                                  |  | 53.2%             | 54.5%            | 54.6%             | 56.1%            | 51.6%                          | 53.5%                         |
| % White (non-Hispanic)                  |  | 22.4%             | 22.4%            | 33.3%             | 32.9%            | 42.5%                          | 41.7%                         |
| % 0-5                                   |  | 10.3%             | 10.0%            | 14.7%             | 14.1%            | 20.3%                          | 19.5%                         |
| % 6-20                                  |  | 12.1%             | 12.4%            | 18.6%             | 18.7%            | 22.2%                          | 22.2%                         |
| % Black (non-Hispanic)                  |  | 22.1%             | 22.5%            | 25.8%             | 28.4%            | 28.5%                          | 29.3%                         |
| % 0-5                                   |  | 10.9%             | 10.7%            | 11.9%             | 12.5%            | 13.3%                          | 13.0%                         |
| % 6-20                                  |  | 11.2%             | 11.8%            | 13.9%             | 15.9%            | 15.2%                          | 16.2%                         |
| % Hispanic                              |  | 20.5%             | 20.1%            | 18.8%             | 17.8%            | 18.5%                          | 20.3%                         |
| % 0-5                                   |  | 10.3%             | 9.9%             | 9.0%              | 8.3%             | 10.0%                          | 10.2%                         |
| % 6-20                                  |  | 10.2%             | 10.2%            | 9.7%              | 9.4%             | 8.4%                           | 10.0%                         |
| % Other                                 |  | 34.8%             | 34.7%            | 21.9%             | 20.8%            | 8.4%                           | 8.5%                          |
| % 0-5                                   |  | 15.2%             | 14.6%            | 9.6%              | 8.7%             | 3.6%                           | 3.5%                          |
| % 6-20                                  |  | 19.5%             | 20.0%            | 12.3%             | 12.0%            | 4.8%                           | 4.9%                          |

| II. MEDICAID RECIPIENTS & EXPENDITURES, FY 1994       |                  |                  |                   |
|---|------------------|------------------|-------------------|
| Total Medicaid Payments (Non-DSH)#                    | \$18,730,573,473 | \$26,566,076,822 | \$108,029,253,314 |
| % Births Paid for by Medicaid, 1993+                  | 38.0%            | 32.6%            | 38.3%             |
| Federal Contribution to State Program (FMAP), FY 1995 | 50.0%            | 51.4%            | 60.5%             |
| AFDC Income Threshold, 1995                           |                  |                  |                   |
| For a family of 3                                     | \$6,924          | \$5,764          | \$5,333           |
| % of Poverty (\$12,590)                               | 55.0%            | 45.8%            | 41.8%             |

| A. Recipients and Expenditures by Age## | Recipients | Payments | Recipients | Payments | Recipients | Payments |
|---|------------|----------|------------|----------|------------|----------|
| % Under 21                              | 53.2%      | 19.0%    | 52.6%      | 18.8%    | 54.5%      | 23.5%    |
| % LT 6                                  | 24.9%      | 9.0%     | 23.8%      | 8.5%     | 26.4%      | 11.1%    |
| % LT 1                                  | 6.3%       | 4.4%     | 5.1%       | 3.7%     | 5.7%       | 4.6%     |
| % 1-5                                   | 18.5%      | 4.6%     | 18.7%      | 4.9%     | 20.7%      | 6.5%     |
| % 6-20                                  | 28.3%      | 10.1%    | 28.7%      | 10.2%    | 28.2%      | 12.4%    |
| % 21 and Over                           | 46.7%      | 81.0%    | 47.3%      | 81.2%    | 45.2%      | 76.4%    |

Note: \* Region is Mid Atlantic (NJ, NY & PA). 'na' Data not available.  
 ^ Recipient data are not available by age and race for Rhode Island, and not available by race for Arizona.  
 ~ Eligibility data not available for Rhode Island.  
 # The Inpatient Disproportionate Share Hospital(DSH) Payment for New York is \$2,343,124,654, FY 1994.  
 + State self-reported estimate. Data unavailable for Louisiana. Regional and US estimates do not include this state.  
 ## Data for Rhode Island are from FY 1989; Regional and US estimates do not include Rhode Island data.

| II. Medicaid Recipients & Expenditures, cont.              |                 |          |                 |          |                 |          |
|--|-----------------|----------|-----------------|----------|-----------------|----------|
|  | NEW YORK        |          | REGION          |          | UNITED STATES   |          |
| B. Expenditures per Recipient by Age##                     | CHILDREN<br><21 | ADULTS   | CHILDREN<br><21 | ADULTS   | CHILDREN<br><21 | ADULTS   |
| All recipients   | \$2,302         | \$11,163 | \$1,916         | \$9,202  | \$1,361         | \$5,334  |
| Children LT 6  | \$2,323         | ----     | \$1,922         | ----     | \$1,328         | ----     |
| LT 1   | \$4,472         | ----     | \$3,853         | ----     | \$2,561         | ----     |
| 1-5  | \$1,590         | ----     | \$1,397         | ----     | \$988           | ----     |
| Children 6-20  | \$2,284         | ----     | \$1,911         | ----     | \$1,393         | ----     |
| C. Recipients and Expenditures<br>by Eligibility Category  | Recipients      | Payments | Recipients      | Payments | Recipients      | Payments |
| Children   | 44.7%           | 12.6%    | 45.4%           | 12.3%    | 48.5%           | 15.8%    |
| Categorically Needy - Cash                                 | 33.9%           | 8.6%     | 31.4%           | 8.2%     | 27.9%           | 8.5%     |
| Categorically Needy - Noncash                              | 0.0%            | 0.0%     | 1.9%            | 0.3%     | 6.1%            | 2.2%     |
| Medically Needy  | 8.4%            | 3.5%     | 6.0%            | 2.6%     | 3.7%            | 1.5%     |
| Expansions*  | 0.9%            | 0.4%     | 5.9%            | 1.0%     | 10.8%           | 3.4%     |
| Adults   | 20.5%           | 8.5%     | 20.7%           | 9.1%     | 22.3%           | 12.5%    |
| Categorically Needy - Cash                                 | 14.4%           | 5.5%     | 14.0%           | 6.0%     | 13.5%           | 7.3%     |
| Categorically Needy - Noncash                              | 0.0%            | 0.0%     | 1.0%            | 0.3%     | 2.8%            | 1.4%     |
| Medically Needy  | 5.1%            | 2.5%     | 3.5%            | 1.8%     | 2.2%            | 1.3%     |
| Expansions*  | 0.9%            | 0.4%     | 2.0%            | 0.9%     | 3.7%            | 2.4%     |
| Blind and Disabled   | 16.2%           | 40.2%    | 17.6%           | 40.6%    | 15.9%           | 39.2%    |
| Aged   | 12.6%           | 36.8%    | 12.1%           | 36.5%    | 11.4%           | 31.1%    |
| Other Title XIX (mostly children)                          | 5.9%            | 1.6%     | 4.0%            | 1.3%     | 1.6%            | 1.1%     |
| D. Percent of Expenditures<br>by Age and Type of Service## | CHILDREN<br><21 | ADULTS   | CHILDREN<br><21 | ADULTS   | CHILDREN<br><21 | ADULTS   |
| Physician Services   | 3.6%            | 1.3%     | 4.7%            | 1.6%     | 11.7%           | 5.0%     |
| Dental Services  | 2.1%            | 0.5%     | 2.1%            | 0.5%     | 2.3%            | 0.4%     |
| Other Practitioner   | 7.5%            | 0.4%     | 5.5%            | 0.3%     | 2.4%            | 0.4%     |
| EPSDT  | 3.2%            | 0.0%     | 3.2%            | 0.0%     | 3.8%            | 0.0%     |
| Family Planning Services                                   | 0.3%            | 0.3%     | 0.3%            | 0.3%     | 0.3%            | 0.5%     |
| Rural Health Clinics                                       | 0.0%            | 0.0%     | 0.1%            | 0.0%     | 0.4%            | 0.0%     |
| Other Clinics  | 4.5%            | 4.6%     | 4.4%            | 3.8%     | 4.6%            | 3.1%     |
| Outpatient Hospital  | 8.1%            | 4.0%     | 9.6%            | 4.2%     | 9.3%            | 4.8%     |
| Inpatient Hospital   | 39.9%           | 21.6%    | 39.8%           | 20.8%    | 37.9%           | 19.8%    |
| Nursing Home/Intermed. Care                                | 3.9%            | 36.9%    | 4.0%            | 41.2%    | 3.4%            | 41.3%    |
| Mental/Psych. Hospital Care                                | 7.3%            | 4.1%     | 7.2%            | 3.2%     | 4.4%            | 1.1%     |
| Home Health Care   | 3.9%            | 17.5%    | 3.9%            | 13.8%    | 2.7%            | 7.6%     |
| Lab and X-Ray  | 0.3%            | 0.2%     | 0.5%            | 0.3%     | 1.3%            | 1.0%     |
| Drug   | 2.8%            | 4.1%     | 4.5%            | 6.0%     | 5.8%            | 8.9%     |
| Other Services   | 12.0%           | 3.9%     | 9.5%            | 3.3%     | 9.0%            | 5.0%     |

Note: \* Includes recipients made eligible through Medicaid expansions. 'na' Data not available.  
 ## Data for Rhode Island are for FY 1989; Regional and US estimates do not include Rhode Island data.

| II. Medicaid Recipients & Expenditures, cont.   |                 | NEW YORK  |                 | REGION    |                 | UNITED STATES |                 |           |
|---|-----------------|-----------|-----------------|-----------|-----------------|---------------|-----------------|-----------|
| E. Average Cost per User of Service and<br>Percent of Recipients Using Each Service## | CHILDREN        | ADULTS    | CHILDREN        | ADULTS    | CHILDREN        | ADULTS        |                 |           |
|   | <21             |           | <21             |           | <21             |               |                 |           |
|   | Average<br>Cost | %<br>Use+ | Average<br>Cost | %<br>Use+ | Average<br>Cost | %<br>Use+     | Average<br>Cost | %<br>Use+ |
| Physician Services  | \$148           | 56%       | \$236           | 62%       | \$145           | 63%           | \$238           | 62%       |
| Dental Services   | \$173           | 29%       | \$205           | 28%       | \$144           | 29%           | \$179           | 26%       |
| Other Practitioners   | \$1,520         | 11%       | \$196           | 24%       | \$889           | 12%           | \$153           | 22%       |
| EPSDT   | \$192           | 39%       | \$0             | 0%        | \$191           | 32%           | \$48            | 0%        |
| Family Planning Services  | \$209           | 4%        | \$269           | 14%       | \$174           | 4%            | \$260           | 13%       |
| Rural Health Clinics  | \$0             | 0%        | \$0             | 0%        | \$191           | 2%            | \$222           | 1%        |
| Other Clinics   | \$644           | 16%       | \$2,109         | 25%       | \$634           | 13%           | \$1,706         | 21%       |
| Outpatient Hospital   | \$439           | 43%       | \$855           | 53%       | \$387           | 48%           | \$755           | 51%       |
| Inpatient Hospital  | \$6,780         | 14%       | \$10,920        | 22%       | \$6,074         | 13%           | \$8,799         | 22%       |
| Nursing Home/Intermed. Care   | \$72,688        | 0%        | \$40,392        | 10%       | \$72,598        | 0%            | \$33,002        | 12%       |
| Mental/Psych. Hospital Care   | \$33,822        | 1%        | \$79,975        | 1%        | \$26,092        | 1%            | \$69,510        | 0%        |
| Home Health Care  | \$1,802         | 5%        | \$16,182        | 12%       | \$2,086         | 4%            | \$14,285        | 9%        |
| Lab and X-Ray   | \$26            | 28%       | \$57            | 42%       | \$34            | 31%           | \$74            | 42%       |
| Drug  | \$101           | 64%       | \$677           | 68%       | \$124           | 70%           | \$758           | 73%       |
| Other Services  | \$904           | 31%       | \$1,102         | 40%       | \$708           | 26%           | \$933           | 33%       |

III. MEDICAID PROGRAM CHARACTERISTICS

A. ELIGIBILITY EXPANSIONS, 1996

- Y Has NEW YORK adopted Medicaid eligibility expansion options beyond the federal mandates? (42)  
(All states cover pregnant women and children to age 6 up to 133% of the Federal Poverty Level and children through age 12 up to 100% of the federal poverty level, as of October 1, 1995.)
- 185% Covers pregnant women and infants to what percent of the Federal Poverty Level?
- NA Covers children to what percent of the federal poverty level?  
NA To what age?
- N Are these expansions financed by Section 1902(r)(2) of the Social Security Act? (16)
- N Are these expansions funded by a Medicaid 1115 waiver? (11)

- Y Has NEW YORK adopted presumptive eligibility for pregnant women? (31)
- N Has NEW YORK adopted expedited eligibility for pregnant women? (29)
- Y Has NEW YORK waived assets test for pregnant women and children? (46)
- N Has NEW YORK adopted a mail-in application procedure? (27)
- Y Has NEW YORK adopted a shortened application procedure? (43)
- N Has NEW YORK adopted a newborn referral form? (30)

B. MEDICALLY NEEDY, 1995

- Y Are the medically needy covered in NEW YORK? (36)
- 76% To what percent of the Federal Poverty Level?
- Y Do the medically needy receive the same optional services as the categorically needy? (25)

C. ADDITIONAL STATE-FUNDED INSURANCE PROGRAMS FOR CHILDREN, 1995

- Y Has NEW YORK adopted a program to provide insurance coverage to uninsured children? (13)
- 15 To what maximum age does program apply? Y Are preventive services covered? (13)
- 185% To what percent of the Federal Poverty Level? Y Are all primary services covered? (13)
- N Are all hospital services covered? (8)

Note: Total number of states with each program characteristic in parentheses.

'Y' Yes. 'N' No. 'NA' Not Applicable.

## Data for Rhode Island are from FY 1989; Regional and US estimates do not include Rhode Island data.

+ Percents do not sum to 100 because recipients use many services; when less than .5% use a service, it is rounded to 0%.

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 IV. EPSDT Program Characteristics  
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A. EPSDT REIMBURSEMENT DATA, 1994

\$29 Flat rate state reimbursement for EPSDT screens  
NA Variable rate state reimbursement for EPSDT screens

B. EPSDT CARE COORDINATION ACTIVITIES\*, 1994

Y Informing and outreach (28)  
Y Assisting with appointments (28)  
N Ensuring compliance with periodicity schedules (22)  
N Missed appointment follow-up (22)  
N Referral follow-up (24)  
Y Assessing other service needs (22)  
N Monitoring eligibility (12)

Note: Total number of states with each program characteristic in parentheses.

'na' Data not available. 'Y' Yes. 'N' No. 'NA' Not Applicable.

\* Unlike 'case management', care coordination deals with the administrative, not the medical, aspects of care.

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REFERENCES:

I. US Department of Commerce. Bureau of the Census. "Resident Population of States, 1992-1994, by Single Year of Age and Sex." Health Care Financing Administration. Bureau of Data Management and Strategy. "Medicaid Statistical File, FY 1994." Based on data from the HCFA-2082; Medicaid Hospital Expenditures (In-patient Disproportionate Share Hospital Payment, FY 1994), Division of Financial Management.

II. Health Care Financing Administration. Bureau of Data Management and Strategy. "Medicaid Statistical File, FY 1994." Based on data from the HCFA-2082. Intergovernmental Affairs Office. "Medicaid Services State by State, October 1995." National Governors' Association. "MCH Update: State Coverage of Pregnant Women and Children, September 1995."

III. American Academy of Pediatrics. Division of State Government Affairs. "1995 State Legislation Report." National Governors' Association. "MCH Update: State Coverage of Pregnant Women and Children, September 1995." Health Care Financing Administration. Intergovernmental Affairs Office. "Medicaid Services State by State, October 1995."

IV. National Governors' Association. "MCH Update: State Coverage of Pregnant Women and Children, September 1995."

Complete sets of the state reports can be purchased by contacting the American Academy of Pediatrics, Department of Research, 141 Northwest Point Blvd., PO. Box 927, Elk Grove Village, Illinois, 60009-0927; (800)433-9016 or (847) 228-5005. Contact Beth Yudkowsky, Division of Health Policy Research, with comments about the report; contact Judy Dolins, Division of State Government Affairs, for Medicaid questions and advocacy advice.