

Medicaid

STATE REPORTS – FY 1998

California

 Division of
Health Policy Research

SUK-FONG S. TANG, PhD
ALICIA M. SISTON, MPH
BETH K. YUDKOWSKY, MPH

American Academy of Pediatrics





Medicaid State Report

CALIFORNIA, FY 1998 (October 1, 1997 - September 30, 1998)



I. MEDICAID ENROLLEES AND EXPENDITURES				CALIFORNIA			PACIFIC REGION~			UNITED STATES		
A. Federal Medical Assistance Percentage (FMAP)*	51.2% (FY98)	51.7% (FY00)	66.2% (Enhanced)	54.9% (FY98)	54.9% (FY00)	68.4% (Enhanced)	60.7% (FY98)	60.7% (FY00)	72.5% (Enhanced)			
B. Total Medicaid Managed Care Enrollment, 06/30/1998 (% of Total Medicaid Enrollment)	2,246,406 (45.8% of 4,901,159 **)			3,396,016 (54.3% of 6,257,916)			15,760,205 (52.5% of 30,009,674)					
C. Percent of Births Paid for by Medicaid, 1997***	40%			39%			35%					
D. FY 1998 and FY 1994-98 Averaged DSH^ Payment	\$2,451 M \$2,177 M			\$2,826 M \$2,482 M			\$14,958 M \$14,276 M					
E. Enrollees, by Age, FY 1998#	<u>Enrollees</u>		<u>Percent</u>	<u>Enrollees</u>		<u>Percent</u>	<u>Enrollees</u>		<u>Percent</u>			
All Enrollees	6,191,269		100.0%	7,914,281		100.0%	40,377,603		100.0%			
Children Under Age 21	3,438,056		55.5%	4,406,554		55.7%	22,331,022		56.4%			
Under Age 6	1,311,818		21.2%	1,681,932		21.3%	9,220,363		22.8%			
Infants	208,178		3.4%	275,926		3.5%	2,014,962		5.0%			
Age 1 Through 5	1,103,640		17.8%	1,406,006		17.8%	7,205,401		17.8%			
Age 6 Through 20	2,126,238		34.3%	2,724,622		34.4%	13,110,659		32.5%			
F. Percent Enrollees and Expenditures^^ by Eligibility Category, FY 1998##	<u>Enrollees</u>	<u>Expenditures</u>	<u>\$Per Enrollee</u>	<u>Enrollees</u>	<u>Expenditures</u>	<u>\$Per Enrollee</u>	<u>Enrollees</u>	<u>Expenditures</u>	<u>\$Per Enrollee</u>			
All Enrollees	6,191,269	\$14,237 M	\$2,299	7,914,281	\$18,496 M	\$2,337	40,377,603	\$142,058 M	\$3,518			
Children^^^	52.2%	20.7%	\$902	51.3%	21.4%	\$951	50.6%	16.4%	\$1,130			
Categorically Needy - Cash	23.6%	11.1%	\$1,073	22.0%	10.6%	\$1,108	18.4%	6.0%	\$1,137			
Categorically Needy - Noncash	4.9%	1.2%	\$580	7.5%	2.6%	\$805	17.4%	4.6%	\$910			
Medically Needy	12.7%	4.9%	\$884	10.2%	3.9%	\$884	4.5%	1.7%	\$1,294			
Other	11.0%	3.4%	\$701	11.7%	4.1%	\$810	10.2%	4.2%	\$1,418			
Adults	24.4%	15.3%	\$1,422	25.3%	17.8%	\$1,604	21.8%	10.7%	\$1,704			
Categorically Needy - Cash	10.0%	7.1%	\$1,621	9.8%	7.5%	\$1,746	8.8%	4.5%	\$1,796			
Categorically Needy - Noncash	0.9%	0.8%	\$2,058	3.2%	3.4%	\$2,409	5.6%	3.2%	\$1,987			
Medically Needy	4.9%	3.0%	\$1,382	3.9%	2.4%	\$1,382	2.6%	1.3%	\$1,717			
Other	8.7%	4.4%	\$1,152	8.3%	4.4%	\$1,225	4.8%	1.6%	\$1,199			
Blind and Disabled	14.4%	43.6%	\$6,885	14.7%	40.4%	\$6,303	17.5%	43.6%	\$8,680			
Aged	9.0%	20.4%	\$5,163	8.7%	20.5%	\$5,408	10.2%	29.3%	\$9,968			

Notes: ~ Includes AK, CA, HI, OR & WA. * Regional and US averages of FY98 FMAP are weighted by FY98 expenditures. FY00 and Enhanced FMAPs are unweighted. ** Enrollment on 06/30/98 was 79.2% of total annual enrollment state reported to HCFA on Form2082 for FY 1998. *** Data for GA and MT are from 1996 and not included in regional and state averages. Data unavailable for DC, HI and VA. ^ Disproportionate Share Hospital Payments. # Age breakdowns for OK are from FY 1996 and not included in regional and US averages. ## Eligibility category breakdowns for HI and OK are from FY 1996 and not included in regional and US averages. ^^ Includes Medicaid vendor payments, health plan premiums, capitation and HM payments reported by the states to HCFA on Form HCFA-2082. ^^ As defined by HCFA based on age and other factors. 'na' Data unavailable. 'NA' Not Applicable.

I. CONTINUED	CALIFORNIA				PACIFIC REGION				UNITED STATES				
	G. Payments by Age and Type of Service#		<u>CHILDREN Under 21</u>		<u>ADULTS</u>		<u>CHILDREN Under 21</u>		<u>ADULTS</u>		<u>CHILDREN Under 21</u>		<u>ADULTS</u>
Physician Services		1.4%		2.1%		1.3%		2.0%		1.5%		1.8%	
Dental Services		0.1%		0.0%		0.3%		0.1%		0.4%		0.2%	
Other Practitioners		0.2%		0.3%		0.2%		0.3%		0.2%		0.2%	
EPSDT*		0.3%		0.0%		0.2%		0.0%		0.9%		0.1%	
Family Planning Services		0.0%		0.0%		0.1%		0.1%		0.1%		0.1%	
Clinic Services		0.8%		1.3%		0.8%		1.2%		0.9%		1.1%	
Outpatient Hospital		0.7%		1.0%		0.7%		1.1%		1.3%		1.8%	
Inpatient Hospital		5.1%		7.6%		4.5%		6.7%		5.1%		6.4%	
Nursing Home/Intermediate Care		0.6%		15.3%		0.5%		15.9%		0.6%		24.5%	
Mental Health Facility Services		0.0%		0.0%		0.3%		0.1%		0.8%		1.3%	
Personal Care / Home Health Services		2.3%		6.7%		2.2%		5.4%		2.1%		4.7%	
Lab and X-Ray		0.4%		0.8%		0.4%		0.7%		0.2%		0.3%	
Prescribed Drugs		1.1%		7.2%		1.0%		6.8%		1.2%		6.1%	
Prepaid Health Care		11.3%		6.3%		11.4%		6.6%		6.2%		4.3%	
Primary Care Case Management Services		0.0%		0.0%		0.0%		0.0%		0.1%		0.0%	
Other Services**		1.8%		3.2%		1.7%		2.4%		1.6%		2.0%	
Reporting Variance~		0.0%		21.8%		0.6%		23.0%		0.2%		20.0%	
All Services		26.3%		73.7%		26.4%		73.6%		23.3%		76.7%	
H. Average Payments per User of Service and Percent of Enrollees Using Each Service#	<u>CHILDREN Under 21</u>		<u>ADULTS</u>		<u>CHILDREN Under 21</u>		<u>ADULTS</u>		<u>CHILDREN Under 21</u>		<u>ADULTS</u>		
	Per-user	%Use+	Per-user	%Use+	Per-user	%Use+	Per-user	%Use+	Per-user	%Use+	Per-user	%Use+	
Physician Services	\$184	31.6%	\$324	33.5%	\$194	28.4%	\$331	28.4%	\$242	39.3%	\$384	37.8%	
Dental Services	\$234	1.8%	\$232	0.2%	\$241	5.9%	\$331	2.3%	\$172	13.7%	\$204	7.7%	
Other Practitioners	\$153	5.8%	\$112	14.2%	\$176	5.8%	\$111	12.8%	\$179	6.7%	\$110	13.2%	
EPSDT*	\$67	17.5%	\$58	1.5%	\$67	14.4%	\$59	1.3%	\$224	26.1%	\$308	3.5%	
Family Planning Services	\$112	1.6%	\$114	2.2%	\$219	2.7%	\$186	2.6%	\$159	2.6%	\$141	3.3%	
Clinic Services	\$303	10.5%	\$787	8.4%	\$373	9.2%	\$819	7.4%	\$469	11.4%	\$874	9.7%	
Outpatient Hospital	\$152	18.1%	\$277	18.3%	\$178	15.9%	\$336	17.0%	\$333	24.7%	\$582	24.6%	
Inpatient Hospital	\$6,479	3.3%	\$4,826	8.1%	\$6,449	2.9%	\$4,907	7.1%	\$4,826	6.5%	\$4,807	10.5%	
Nursing Home/Intermediate Care	\$52,651	0.0%	\$18,251	4.3%	\$50,912	0.0%	\$18,866	4.4%	\$63,002	0.1%	\$21,867	8.9%	
Mental Health Facility Services	\$15,512	0.0%	\$16,407	0.0%	\$28,747	0.0%	\$30,055	0.0%	\$18,105	0.3%	\$28,065	0.4%	
Personal Care / Home Health Services	\$2,284	4.2%	\$3,218	10.6%	\$2,136	4.2%	\$2,968	9.5%	\$1,752	7.3%	\$3,125	11.9%	
Lab and X-Ray	\$85	18.5%	\$230	17.1%	\$109	16.2%	\$218	15.8%	\$66	17.6%	\$119	18.7%	
Prescribed Drugs	\$139	33.6%	\$994	37.0%	\$145	29.5%	\$1,016	35.0%	\$188	41.0%	\$1,205	40.3%	
Prepaid Health Care	\$481	96.3%	\$460	70.4%	\$516	91.0%	\$550	62.3%	\$771	50.0%	\$1,286	26.5%	
Primary Care Case Management Services	\$83	0.9%	\$275	0.4%	\$76	0.8%	\$192	0.5%	\$28	12.2%	\$43	4.2%	
Other Services**	\$293	25.1%	\$656	25.0%	\$315	22.4%	\$540	23.0%	\$799	12.2%	\$799	19.6%	
All Services	\$1,079	100.0%	\$3,774	100.0%	\$1,108	98.5%	\$3,870	98.8%	\$1,571	92.3%	\$6,493	93.7%	

Notes: When less than 0.05% of expenditures is accounted for by a type of service, it is rounded to 0.0%. # Data for HI and OK are from FY 1996. Breakdowns by Type of Service for NE are from FY 1997. These are not included in regional and US totals. DSH payments not included. * EPSDT services are known to be under-reported on the HCFA2082 in many states due to complexities in the reporting process. EPSDT participation rate for California in 1997 was 65% according to the HCFA416. ** Include Home and Community Waiver, and any other medical or remedial care recognized under state law and specified by the Secretary, including but not limited to transportation, physical and occupational therapy, dentures, prosthetic devices, rehabilitative and hospice services. ~ A positive variance reflects expenditures not reported as any service type. A negative variance indicates that expenditures for all service types sum to exceed total expenditures state reported for age group. +Percents may sum to exceed 100 since enrollees may use multiple services. 'na' Data unavailable. 'NA' Not applicable.

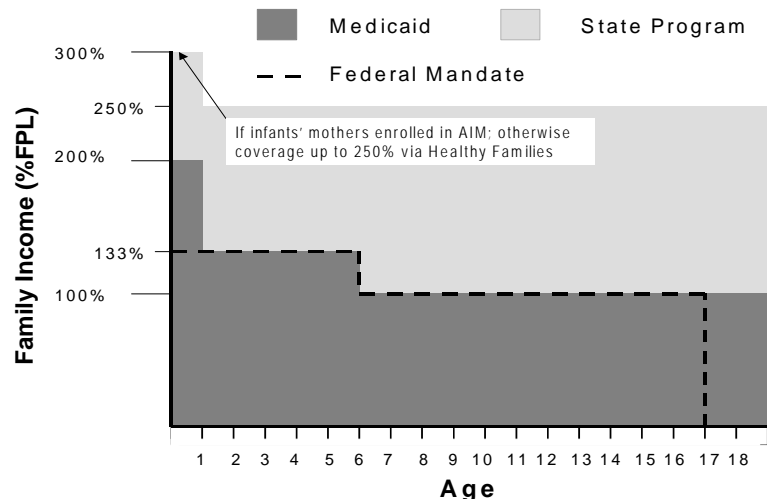
I. CONTINUED	CALIFORNIA		PACIFIC REGION		UNITED STATES	
I. Enrollees Under Age 21, by Race and Age, FY 1998#	<u>Enrollees</u>	<u>Percent</u>	<u>Enrollees</u>	<u>Percent</u>	<u>Enrollees</u>	<u>Percent</u>
Non-hispanic White	810,142	23.6%	1,438,377	32.6%	8,942,666	40.0%
Ages 0 Through 5	271,305	33.5%	497,862	34.6%	3,674,647	41.1%
Ages 6 Through 20	538,837	66.5%	940,515	65.4%	5,268,019	57.6%
Non-hispanic Black	465,752	13.5%	521,818	11.8%	6,572,457	29.4%
Ages 0 Through 5	156,755	33.7%	176,397	33.8%	2,493,510	37.9%
Ages 6 Through 20	308,997	66.3%	345,421	66.2%	4,078,947	62.1%
Hispanic	1,773,638	51.6%	1,898,031	43.1%	4,814,500	21.6%
Ages 0 Through 5	774,124	43.6%	836,209	44.1%	2,211,872	45.9%
Ages 6 Through 20	999,514	56.4%	1,061,822	55.9%	2,602,628	54.1%
Other	388,524	11.3%	548,328	12.4%	2,001,399	9.0%
Ages 0 Through 5	109,634	28.2%	171,464	31.3%	840,334	42.0%
Ages 6 Through 20	278,890	71.8%	376,864	68.7%	1,161,065	58.0%

II. POPULATION AND CHILD HEALTH DATA

A. Total Population, 1998	32,100,018	100.0%	42,954,373	100.0%	270,002,354	100.0%
Under Age 21	10,492,658	32.7%	13,721,050	31.9%	81,664,866	30.2%
Under Age 6	3,235,052	10.1%	4,134,264	9.6%	23,078,513	8.5%
Infants	549,878	1.7%	698,825	1.6%	3,800,560	1.4%
Age 1 Through 5	2,685,174	8.4%	3,435,439	8.0%	19,277,953	7.1%
Age 6 Through 20	7,257,606	22.6%	9,586,786	22.3%	58,586,353	21.7%
Age 21 and Older	21,607,360	67.3%	29,233,323	68.1%	188,337,488	69.8%
B. Infant Mortality, Low Birth Weight and Prenatal Care, 1997	<u>Total</u>	<u>White</u>	<u>Other</u>	<u>Total</u>	<u>White</u>	<u>Other</u>
Infant Mortality per 1,000 Live Births	5.9	5.6	7.4	5.9	5.5	7.5
Neonatal Mortality	3.9	3.7	4.9	3.8	3.6	4.7
Postneonatal Mortality	2.0	1.8	2.6	2.1	1.9	2.8
% Low Birth Weight Infants						
Under 2500 Grams	6.2	5.7	8.7	6.1	5.6	8.4
Under 1500 Grams	1.1	1.0	1.7	1.1	1.0	1.6
% Not Receiving Prenatal Care						
In First Trimester	17.6	17.6	17.6	17.6	17.6	18.0
Until Third Trimester or Not At All	3.6	3.7	3.6	3.6	3.6	3.8
C. Pediatrician and Other Child Health Physician Ratios, 1998						
<i>Children living in Health Service Areas* with:</i>	<u>Total</u>	<u>% Child Population</u> ⁺	<u>Total</u>	<u>% Child Population</u> ⁺	<u>Total</u>	<u>% Child Population</u> ⁺
Fewer than 55 Pediatricians per 100K Children ~	2,634,090	30%	3,960,087	35%	34,317,300	50%
Fewer than 82 Child Health Physician per 100K Children ~	2,371,582	27%	4,041,764	35%	34,202,498	50%

Notes: # Race categories may be inconsistent across state. Maine, for example, reported all enrollees as 'Other'. # Data for OK are from FY1996 and not included in regional and state totals. * Counties are grouped into Health Service Areas(HSAs, developed by the National Center for Health Statistics) based on commuting patterns within and across counties. ~ Median ratio for US. + Percents less than 0.5% are rounded to 0%. 'na' Data unavailable.

III. MEDICAID AND SCHIP PROGRAM ELIGIBILITY BASED ON FAMILY INCOME AS A PERCENTAGE OF THE FEDERAL POVERTY LEVEL (%FPL), June 2000



A. Title XIX Medicaid Eligibility and Expansions

By federal mandate, all states must cover pregnant women and children to age 6 to 133% of the Federal Poverty Level (FPL) and children through age 16 up to 100% FPL, as of October 1, 1999. In addition, 1996 federal welfare legislation requires states to use the AFDC income eligibility levels in effect as of July 16, 1996 to determine Medicaid eligibility. This establishes a state specific minimum eligibility level for poor children ages 17 through 18 (86% FPL for California, an equivalent of \$12,169 for a family of 3 in 2000).

California expanded MediCal, its Title XIX Medicaid program, to 200% FPL for pregnant women and infants. The Medically Needy were covered up to 104% FPL in 1998. As of 1998, there were a total of 41 states with Title XIX Medicaid expansions and 38 states covered the Medically Needy.

An estimated 49% of 2,025K uninsured children under age 19 in California were Medicaid eligible but unenrolled during 1998. Reports of children's health insurance status and Medicaid and SCHIP eligibility of uninsured children in the states can be downloaded from '<http://www.aap.org/advocacy/schipef.htm>'.

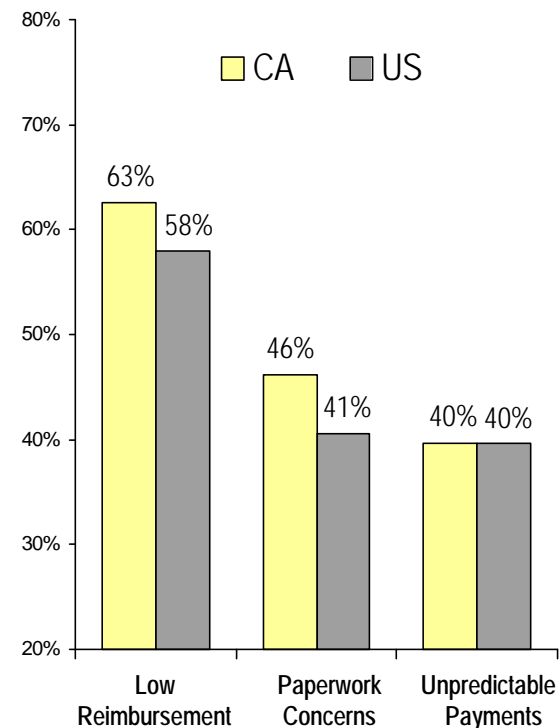
B. Title XXI Medicaid/SCHIP Program Eligibility

Title XXI funds the AIM program to cover infants from 250% to 300% FPL and MediCal to cover children ages 17 through 18 from 86% to 100% FPL. Healthy Families covers remaining children through age 18 to 250% FPL.

More information about SCHIP activities in the states, including the SCHIP Update, are available from reports published by the AAP's Department of Chapter and State Affairs, available at '<http://www.aap.org/advocacy/schip.htm>'. An information clearinghouse on SCHIP program evaluation can be accessed at '<http://www.aap.org/advocacy/evaluation.htm>'.

IV. BARRIERS TO PEDIATRICIAN PARTICIPATION IN MEDICAID, AAP SURVEY, 2000

Percent Pediatricians Rating Reason "Very Important" for Limiting Medicaid Participation



A survey sent to a random sample of 13,000 Fellows of the American Academy of Pediatrics in early 2000 found that low reimbursement, paperwork concerns, and unpredictable payments were the top 3 reasons pediatricians cited for limiting participation in the Medicaid program. Complete state reports of this survey and other studies conducted by the AAP Division of Health Policy Research can be accessed from the AAP Research page at '<http://www.aap.org/research>'.

REFERENCES:

- I A. Title XIX Federal Medicaid Assistance Percentages, Fiscal Years 1998. Health Care Financing Administration (HCFA)/Medicaid Bureau. Available at <http://www.hcfa.gov/medicaid/ofs%2Dffp.htm> . Federal medical assistance percentages and enhanced Federal medical assistance percentages, effective October 1, 1999-September 30, 2000 (Fiscal year 2000). Secretary of Health and Human Services. Available at <http://aspe.os.dhhs.gov/health/fmap00.htm> .
- I B. Medicaid Managed Care Enrollment, June 30, 1998. Health Care Financing Administration. Available at <http://www.hcfa.gov/medicaid/mcsten98.htm> .
- I C. Medicaid Births as a Percentage of Total Births, 1996 and 1997. National Governors' Association Center for Best Practices, January 2000. Available at <http://www.nga.org/Pubs/IssueBriefs/2000/000120MCHUpdate.asp> .
- I D. Financial Management Report for FY 1998. HCFA Medicaid Professional /Technical Information. Downloadable from <http://www.hcfa.gov/medicaid/ofs-64.htm> .
- I E-I. Medicaid Statistical File, FY 1996 -1998. Health Care Financing Administration.

- II A. Population Estimates for the US and States by Single Year of Age and Sex: July 1, 1998. Population Division, US Census Bureau. Downloadable from <http://www.census.gov/population/estimates/state/stats/st-99-11.txt>.
- II B. National Vital Statistics Report, Vol. 47, No. 18, April 29, 1999. National Vital Statistics Report, Vol. 47, No. 19, June 30, 1999. National Vital Statistics Report, Vol. 48, No. 3, March 28, 2000. National Center for Health Statistics, Centers for Disease Control and Prevention. Additional statistics provided by staff from the NCHS Mortality and Natality Statistics Branches.
- II C. Physician Workforce Ratios for Child Health, 1998. American Academy of Pediatrics, 2000.

- III A-B. "Medicaid and SCHIP Income Eligibility Guidelines for Children" and "Title XXI Medicaid Expansion Population and Date of Implementation", reports published by the Department of Chapter and State Affairs, American Academy of Pediatrics, August 2000. Medically Needy Income Limits and Resource Limits for Aged, Blind, and Disabled People. The Urban Institute, October 1998. Downloadable from <http://newfederalism.urban.org/pdf/discussion99-09.pdf>. American Academy of Pediatrics analysis of 1999 March Demographic File, Current Population Survey.

- IV. 2000 Pediatrician Participation Survey. American Academy of Pediatrics, 2000.

Medicaid State Reports, FY 1994 through 1998, are available in Adobe Acrobat PDF format on the Research page of the AAP Web site, at <http://www.aap.org/research/medicaid.htm>. Contact Suk-fong Tang, PhD, Division of Health Policy Research, with comments about the report; contact Dan Walter, Department of Chapter and State Affairs, for Medicaid questions and advocacy advice.